

Ministry of Education Ministère de l'Éducation

School Board Advanced Supports Branch

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2023: SB07

Date: June 29, 2023

Memorandum to: Senior Business Officials

Transportation Consortia Managers

From: Mehul Mehta

Director

School Board Advanced Supports Branch

Subject: 2023-24 Student Transportation Grant and Enhanced

Reporting

Further to memorandum 2023: <u>B06 Student Transportation Grant – Grants for Student Needs</u>, this memorandum provides:

- additional clarity on funding for Fuel Price Adjustment and driver compensation reflected in the 2023-24 Student Transportation Grant
- details on Enhanced Reporting and Accountability which is intended to understand how funding is used by school boards, student transportation consortia ("consortia"), and school bus operators to deliver transportation services to students

The ministry will continue to work with school boards, consortia, and school bus operators to refine the new funding framework on an annual basis to ensure it is transparent, equitable, and focused on reliability.

Clarifications on 2023-24 Student Transportation Grant

The following sections provide further clarification on several elements of the new funding framework based on questions from school boards, consortia, and school bus operators. For reference purposes, technical details on the funding framework are available here: <u>Technical Paper 2023-24</u>.

1. Fuel Benchmark Rate and Fuel Price Adjustment:

The Fuel Benchmark Rate (previously referred to as pegged rate) has been increased to \$1.50/litre for all boards, from \$0.936/litre for southern school boards and \$0.957/litre for northern school boards.

This change reflects the recent market trend for fuel price and will support the cash flow of school boards. It means that school boards will receive funding under the Fuel Base Category during the school year to pay operators based on \$1.50/litre, reflecting benchmark fuel-economy ratings which vary by size of school bus and distance travelled.

The Fuel Price Adjustment, previously known as Fuel Escalator / De-escalator, has been maintained in the new funding framework to align funding with the fluctuating cost of fuel. By the end of the school year, if the average fuel price is in excess of \$1.50/litre, additional funding – adjusted to reflect corridor as noted in the <u>Technical Paper 2023-24</u> – will be provided to boards to flow to operators. Conversely, if the average fuel price declines below \$1.50/litre, funding would be reduced, with adjustments to reflect corridor.

The full \$1.50 per litre (or actual fuel cost) based on distance travelled shall flow to operators. Increasing the benchmark rate from \$0.936/\$0.957 per litre to \$1.50 per litre will allow the ministry to flow additional funding to school boards on a regular basis. School boards, their transportation consortia and operators should work together to mutually amend contracts, if necessary, to ensure that the increase in fuel funding flow to operators in a timely manner.

2. <u>Driver Compensation:</u>

Included in the Student Transportation Grant is the School Bus Driver Component which is intended to transparently highlight the funding support for school bus drivers.

The funding under Daily Compensation Category in the School Bus Driver Component is based on travel time reported in the routing simulation results, with a provision for 30 minutes per day for non-driving duties and a provision to ensure minimum of three hours for average driver compensation time within a consortium.

For funding purposes, the average hourly wage benchmark for school bus driver is set at \$23, plus 13% for statutory benefits such as Canada Pension Plan, Employment Insurance, Workplace Safety and Insurance Board contributions, and vacation pay. However, compensation for school bus drivers – arrangements between school bus operators and their employees – can vary across the province and can vary from the benchmarks reflected in the Student Transportation Grant. For example, an operator may provide additional benefits, or additional hours of employment to their employees.

3. Retention and Recruitment Bonus:

The funding through the School Bus Driver Retention Pilot Program (DRP) in previous years is now incorporated in the Retention and Recruitment (R&R) Bonus Category within the Busing Amount of the 2023-24 Student Transportation Grant. The R&R Bonus is intended to support the retention and recruitment of school bus drivers and allocates \$2,363 for each school bus route based on routing simulation results.

While school boards and consortia are not expected to administer or issue these payments to school bus drivers, they shall flow the funds to operators who are in the best position to administer these payments as they employ school bus drivers.

School bus operators will flow the \$2,000 R&R Bonus per school bus route to eligible drivers based on the criteria used in the previous DRP – such as holding an eligible drivers' license, having primary responsibility of employment as a school bus driver, and having a minimum attendance of 95% during the term.

In recognition that operators will incur additional payroll costs to administer the R&R Bonus, and to maximize the amount flowed to eligible drivers, the ministry will be providing additional funding of \$363 per route to offset these costs. This funding is in addition to the funding allocation noted in *B06 Student Transportation Grant – Grants for Student Needs*. Each eligible route will receive a total \$2,363 in funding. The R&R Bonus including the additional funding for each school board is presented in Table 1 of this memorandum.

Please note that the Spare Driver Category includes provision for R&R Bonus for an additional 5% of school bus routes on top of those covered by the \$38 million under the R&R Bonus Category. School boards and consortia may use this funding to pay for the R&R bonus of contracted drivers of other vehicles such as mini-vans and passenger vehicles.

4. Other Vehicles:

The new funding framework includes **Local Priorities and Operations Amount** to support local operational decisions based on unique circumstances and needs of school boards and consortia. This amount, along with other parts of the Student Transportation Grant (such as the Transition Amount), can be directed to support use of other vehicles such as mini-vans, passenger vehicles, and taxis. The funding formula will be updated annually to reflect changes in enrolment, new routing results, and changes to benchmarks.

Several elements of the new funding formula – such as change to funding for fuel, expectations on funding for driver compensation and administration of R&R Bonus, along with Enhanced Reporting and Accountability measures may require school boards, consortia, and operators to mutually amend their contracts. The ministry will continue to assist school boards, consortia and operators with transitioning to the new funding formula.

Enhanced Reporting and Accountability

With the implementation of the new funding framework for the 2023-24 Student Transportation Grant, the ministry is introducing enhanced reporting to understand how funding is used by school boards, consortia, and operators to deliver transportation services to students.

The reporting will track expenditures incurred by school boards/consortia for busing and public transit, and expenditures incurred by bus operators related to compensation of school bus drivers.

1. Tracking Expenditures of School Boards/Consortia:

School boards/consortia will report the actual expenditures at the end of 2023-24 school year in the attached template (see Appendix 1), which includes:

- Total amount provided to each bus operator, as per contracted rates and aggregated for the year, for bus routes delivering home-to-school busing during the regular school year. This should include the amount related to fuel escalator, as well as daily compensation for drivers, school bus-related costs, driver training and spare capacity (see Section B of Appendix 1)
- R&R Bonus amount provided to each bus operator this expenditure is to be tracked and reported as a separate payment to bus operators. The Student Transportation Grant provides \$2,363 for each bus route in the R&R Bonus Category. In addition to this, the bonus is also included in the Spare Diver Category for 5% of bus routes this amount can be used to cover the R&R Bonus cost associated with spare drivers as well as contracted drivers of other vehicles. The R&R Bonus amount is to be flowed to operators bi-annually with \$1,181.50 per route to be distributed by January 31, 2024, to cover the period of September to December 2023, and the remaining \$1,181.50 per route to be distributed by July 31, 2024, to cover the period of January to June 2024 (see Section B of Appendix 1)
- Amount spent on providing transportation to eligible students using local public transitexpenditures related to the use of public transit, including number of passes/fares purchased for home-to-school transportation during the regular school year. Please consult the Technical Paper 2023-24 for definition of eligible students (see Section C of Appendix 1).

Additional reporting instructions can be found in Appendix 1.

2. <u>Tracking Expenditures by Operators related to Driver Compensation:</u>

School bus operators are to report to each consortium they contract with the total expenditures on driver compensation for bus routes servicing home-to-school transportation related to the consortium during the regular school year (see Appendix 2).

The report should provide:

- Annual expenditures related to school bus driver's compensation for bus routes
 contracted with the consortium: this amount would include compensation based on
 daily wages/per-diem rates, statutory as well as non-statutory benefits such as
 supplemental health. In addition to reporting total expenditures, the report would
 include the aggregate number of hours of all drivers for contracted bus routes (see
 Section D of Appendix 2)
- Distribution of R&R Bonus: for each term, the operator is expected to report on expenditure on R&R bonus provided to their drivers. As a default, operators should distribute R&R Bonus based on the criteria used in the previous DRP (see Section E of Appendix 2).

The year-end report for 2023-24 school year is to be submitted to the respective consortium by October 31, 2024.

Additional reporting instructions can be found in Appendix 2.

School boards and consortia are required to submit the 2023-24 school year reports on consortium and school bus operator expenditures on the Student Transportation SharePoint site for their respective organization by November 30, 2024.

Next Steps

As a reminder, Student Transportation Grant includes a provision of about \$89 million in Transition Amount, which is intended to ensure that no school board experiences a decline in funding compared to their allocation from 2022-23 school year. This support is expected to be in place through the 2026-27 school year.

The ministry will continue to work with the sector to review and update the Student Transportation Grant, including routing results, benchmark changes and, Reporting and Accountability measures on an annual basis.

Please note that some of the elements and proposals set out in this memo will take effect when the applicable regulations are made by the Minister of Education or Lieutenant Governor in Council under the *Education Act* or other legislation as required.

Sincerely,

Original signed by

Mehul Mehta Director School Board Advanced Supports Branch

c: School Bus Ontario

Attachments:

- 1. Appendix 1 2023-24 School Year Expenditure Report for Student Transportation Consortium
- 2. Appendix 2 2023-24 School Year Expenditure Report for Student Transportation School Bus Operator



TABLE 1: RETENTION AND RECRUITMENT AMOUNTS FOR 2023-24

| DSB# | DSB Name | Retention & Recruitment (R&R) Bonus Category ¹ | 5% Spare Driver Category for R&R Bonus ¹ | Additional \$363/Route for R&R Bonus ² | Additional \$363/Route for R&R Bonus related to Spare Driver Category ² | Total Additional Funding |
|------|--|--|---|--|--|--------------------------------|
| | | Α | B = A * 5% | С | D = C * 5% | (E = C + D) |
| 1 | District School Board Ontario North East | \$ 274,918 | \$ 13,746 | \$ 49,898 | \$ 2,495 | \$ 52,393 |
| 2 | Algoma District School Board | \$ 301,738 | \$ 15,087 | \$ 54,765 | \$ 2,738 | \$ 57,504 |
| 3 | Rainbow District School Board | \$ 386,994 | \$ 19,350 | \$ 70,239 | \$ 3,512 | \$ 73,751 |
| 4 | Near North District School Board | \$ 379,880 | \$ 18,994 | \$ 68,948 | \$ 3,447 | \$ 72,396 |
| 5.1 | Keewatin-Patricia District School Board | \$ 114,552 | \$ 5,728 | \$ 20,791 | \$ 1,040 | \$ 21,831 |
| 5.2 | Rainy River District School Board | \$ 61,586 | \$ 3,079 | \$ 11,178 | \$ 559 | \$ 11,737 |
| 6.1 | Lakehead District School Board | \$ 153,410 | \$ 7,671 | \$ 27,844 | \$ 1,392 | \$ 29,236 |
| 6.2 | Superior-Greenstone District School Board | \$ 41,324 | \$ 2,066 | \$ 7,500 | \$ 375 | \$ 7,875 |
| 7 | Bluewater District School Board | \$ 479,540 | \$ 23,977 | \$ 87,037 | \$ 4,352 | \$ 91,388 |
| 8 | Avon Maitland District School Board | \$ 468,010 | \$ 23,401 | \$ 84,944 | \$ 4,247 | \$ 89,191 |
| 9 | Greater Essex County District School Board | \$ 492,880 | \$ 24,644 | \$ 89,458 | \$ 4,473 | \$ 93,931 |
| 10 | Lambton Kent District School Board | \$ 389,346 | \$ 19,467 | \$ 70,666 | \$ 3,533 | \$ 74,200 |
| 11 | Thames Valley District School Board | \$ 1,342,816 | \$ 67,141 | \$ 243,721 | \$ 12,186 | \$ 255,907 |
| 12 | Toronto District School Board | \$ 2,156,222 | \$ 107,811 | \$ 391,354 | \$ 19,568 | \$ 410,922 |
| 13 | Durham District School Board | \$ 897,338 | \$ 44,867 | \$ 162,867 | \$ 8,143 | \$ 171,010 |
| 14 | Kawartha Pine Ridge District School Board | \$ 735,072 | \$ 36,754 | \$ 133,416 | \$ 6,671 | \$ 140,086 |
| 15 | Trillium Lakelands District School Board | \$ 539,866 | \$ 26,993 | \$ 97,986 | \$ 4,899 | \$ 102,885 |
| 16 | York Region District School Board | \$ 1,190,134 | \$ 59,507 | \$ 216,009 | \$ 10,800 | \$ 226,810 |
| 17 | Simcoe County District School Board | \$ 688,288 | \$ 34,414 | \$ 124,924 | \$ 6,246 | \$ 131,170 |
| 18 | Upper Grand District School Board | \$ 866,960 | \$ 43,348 | \$ 157,353 | \$ 7,868 | \$ 165,221 |
| 19 | Peel District School Board | \$ 1,998,018 | \$ 99,901 | \$ 362,640 | \$ 18,132 | \$ 380,772 |
| 20 | Halton District School Board | \$ 608,042 | \$ 30,402 | \$ 110,360 | \$ 5,518 | \$ 115,878 |
| 21 | Hamilton-Wentworth District School Board | \$ 604,360 | \$ 30,218 | \$ 109,691 | \$ 5,485 | \$ 115,176 |
| 22 | District School Board of Niagara | \$ 674,768 | \$ 33,738 | \$ 122,470 | \$ 6,124 | \$ 128,594 |
| 23 | Grand Erie District School Board | \$ 540,454 | \$ 27,023 | \$ 98,092 | \$ 4,905 | \$ 102,997 |

| DSB# | DSB Name | Retention & Recruitment (R&R) Bonus Category ¹ | 5% Spare Driver Category for R&R Bonus ¹ | Additional \$363/Route for R&R Bonus ² | Additional \$363/Route for R&R Bonus related to Spare Driver Category ² | Total Additional Funding |
|------|--|--|---|--|--|--------------------------------|
| | | Α | B = A * 5% | С | D = C * 5% | (E = C + D) |
| 24 | Waterloo Region District School Board | \$ 545,548 | \$ 27,277 | \$ 99,017 | \$ 4,951 | \$ 103,968 |
| 25 | Ottawa-Carleton District School Board | \$ 647,348 | \$ 32,367 | \$ 117,494 | \$ 5 <i>,</i> 875 | \$ 123,368 |
| 26 | Upper Canada District School Board | \$ 591,990 | \$ 29,600 | \$ 107,446 | \$ 5,372 | \$ 112,819 |
| 27 | Limestone District School Board | \$ 507,450 | \$ 25,373 | \$ 92,102 | \$ 4,605 | \$ 96,707 |
| 28 | Renfrew County District School Board | \$ 216,168 | \$ 10,808 | \$ 39,234 | \$ 1,962 | \$ 41,196 |
| 29 | Hastings and Prince Edward District School Board | \$ 433,058 | \$ 21,653 | \$ 78,600 | \$ 3,930 | \$ 82,530 |
| 30.1 | Northeastern Catholic District School Board | \$ 87,804 | \$ 4,390 | \$ 15,936 | \$ 797 | \$ 16,733 |
| 30.2 | Nipissing-Parry Sound Catholic District School Board | \$ 100,178 | \$ 5,009 | \$ 18,182 | \$ 909 | \$ 19,091 |
| 31 | Huron-Superior Catholic District School Board | \$ 121,272 | \$ 6,064 | \$ 22,011 | \$ 1,101 | \$ 23,111 |
| 32 | Sudbury Catholic District School Board | \$ 174,432 | \$ 8,722 | \$ 31,659 | \$ 1,583 | \$ 33,242 |
| 33.1 | Northwest Catholic District School Board | \$ 32,216 | \$ 1,611 | \$ 5,847 | \$ 292 | \$ 6,140 |
| 33.2 | Kenora Catholic District School Board | \$ 30,320 | \$ 1,516 | \$ 5,503 | \$ 275 | \$ 5,778 |
| 34.1 | Thunder Bay Catholic District School Board | \$ 142,236 | \$ 7,112 | \$ 25,816 | \$ 1,291 | \$ 27,107 |
| 34.2 | Superior North Catholic District School Board | \$ 18,692 | \$ 935 | \$ 3,393 | \$ 170 | \$ 3,562 |
| 35 | Bruce-Grey Catholic District School Board | \$ 154,462 | \$ 7,723 | \$ 28,035 | \$ 1,402 | \$ 29,437 |
| 36 | Huron Perth Catholic District School Board | \$ 193,992 | \$ 9,700 | \$ 35,210 | \$ 1,760 | \$ 36,970 |
| 37 | Windsor-Essex Catholic District School Board | \$ 275,296 | \$ 13,765 | \$ 49,966 | \$ 2,498 | \$ 52,465 |
| 38 | London District Catholic School Board | \$ 501,192 | \$ 25,060 | \$ 90,966 | \$ 4,548 | \$ 95,515 |
| 39 | St. Clair Catholic District School Board | \$ 182,656 | \$ 9,133 | \$ 33,152 | \$ 1,658 | \$ 34,810 |
| 40 | Toronto Catholic District School Board | \$ 1,341,842 | \$ 67,092 | \$ 243,544 | \$ 12,177 | \$ 255,722 |
| 41 | Peterborough Victoria Northumberland and Clarington Catholic District School Board | \$ 382,574 | \$ 19,129 | \$ 69,437 | \$ 3,472 | \$ 72,909 |
| 42 | York Catholic District School Board | \$ 563,872 | \$ 28,194 | \$ 102,343 | \$ 5,117 | \$ 107,460 |
| 43 | Dufferin-Peel Catholic District School Board | \$ 721,798 | \$ 36,090 | \$ 131,006 | \$ 6,550 | \$ 137,557 |
| 44 | Simcoe Muskoka Catholic District School Board | \$ 423,814 | \$ 21,191 | \$ 76,922 | \$ 3,846 | \$ 80,768 |
| 45 | Durham Catholic District School Board | \$ 312,664 | \$ 15,633 | \$ 56,749 | \$ 2,837 | \$ 59,586 |
| 46 | Halton Catholic District School Board | \$ 313,966 | \$ 15,698 | \$ 56,985 | \$ 2,849 | \$ 59,834 |

| DSB# | DSB Name | Retention & Recruitment (R&R) Bonus Category ¹ | 5% Spare Driver Category for R&R Bonus ¹ | Additional \$363/Route for R&R Bonus ² | Additional \$363/Route for R&R Bonus related to Spare Driver Category ² | Total Additional Funding |
|------|--|--|---|--|--|--------------------------------|
| | | Α | B = A * 5% | С | D = C * 5% | (E = C + D) |
| 47 | Hamilton-Wentworth Catholic District School Board | \$ 351,642 | \$ 17,582 | \$ 63,823 | \$ 3,191 | \$ 67,014 |
| 48 | Wellington Catholic District School Board | \$ 183,858 | \$ 9,193 | \$ 33,370 | \$ 1,669 | \$ 35,039 |
| 49 | Waterloo Catholic District School Board | \$ 252,456 | \$ 12,623 | \$ 45,821 | \$ 2,291 | \$ 48,112 |
| 50 | Niagara Catholic District School Board | \$ 353,234 | \$ 17,662 | \$ 64,112 | \$ 3,206 | \$ 67,318 |
| 51 | Brant Haldimand Norfolk Catholic District School Board | \$ 261,474 | \$ 13,074 | \$ 47,458 | \$ 2,373 | \$ 49,830 |
| 52 | Catholic District School Board of Eastern Ontario | \$ 376,012 | \$ 18,801 | \$ 68,246 | \$ 3,412 | \$ 71,658 |
| 53 | Ottawa Catholic District School Board | \$ 434,652 | \$ 21,733 | \$ 78,889 | \$ 3,944 | \$ 82,834 |
| 54 | Renfrew County Catholic District School Board | \$ 135,892 | \$ 6,795 | \$ 24,664 | \$ 1,233 | \$ 25,898 |
| 55 | Algonquin and Lakeshore Catholic District School Board | \$ 393,248 | \$ 19,662 | \$ 71,375 | \$ 3,569 | \$ 74,943 |
| 56 | Conseil scolaire public du Nord-Est de l'Ontario | \$ 86,300 | \$ 4,315 | \$ 15,663 | \$ 783 | \$ 16,447 |
| 57 | Conseil scolaire public du Grand Nord de l'Ontario | \$ 87,610 | \$ 4,381 | \$ 15,901 | \$ 795 | \$ 16,696 |
| 58 | Conseil scolaire Viamonde | \$ 725,928 | \$ 36,296 | \$ 131,756 | \$ 6,588 | \$ 138,344 |
| 59 | Conseil des écoles publiques de l'Est de l'Ontario | \$ 393,018 | \$ 19,651 | \$ 71,333 | \$ 3,567 | \$ 74,899 |
| 60.1 | Conseil scolaire de district catholique des Grandes Rivières | \$ 231,288 | \$ 11,564 | \$ 41,979 | \$ 2,099 | \$ 44,078 |
| 60.2 | Conseil scolaire de district catholique Franco-Nord | \$ 108,096 | \$ 5,405 | \$ 19,619 | \$ 981 | \$ 20,600 |
| 61 | Conseil scolaire de district catholique du Nouvel-Ontario | \$ 171,196 | \$ 8,560 | \$ 31,072 | \$ 1,554 | \$ 32,626 |
| 62 | Conseil scolaire de district catholique des Aurores boréales | \$ 26,476 | \$ 1,324 | \$ 4,805 | \$ 240 | \$ 5,046 |
| 63 | Conseil scolaire catholique Providence | \$ 306,112 | \$ 15,306 | \$ 55,559 | \$ 2,778 | \$ 58,337 |
| 64 | Conseil scolaire catholique MonAvenir | \$ 959,200 | \$ 47,960 | \$ 174,095 | \$ 8,705 | \$ 182,800 |
| 65 | Conseil scolaire de district catholique de l'Est ontarien | \$ 307,782 | \$ 15,389 | \$ 55,862 | \$ 2,793 | \$ 58,656 |
| 66 | Conseil scolaire de district catholique du Centre-Est de l'Ontario | \$ 547,392 | \$ 27,370 | \$ 99,352 | \$ 4,968 | \$ 104,319 |

Notes:

- 1. Retention and Recruitment (R&R) Bonus Category (column A) and 5% Spare Driver Category for R&R Bonus (column B) as noted in *B06 Student Transportation Grant Grants for Student Needs*.
- 2. The \$363/Route for R&R Bonus (column C) and the related Spare Driver funding (column D) is in addition to the funding allocation noted in *B06 Student Transportation Grant Grants for Student Needs*.